# SEC Enforcement in the Energy Industry

#### Kit Addleman Steve Corso

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# THE SEC'S INCREASED SCRUTINY

- The SEC is increasing scrutiny of the energy industry with an emphasis on:
  - Accurate reserve reporting
  - Impairments
  - Accounting errors
  - Deficient internal controls
  - Untimely or delinquent filings
  - Anti-bribery and corruption









# **SEC INVESTIGATION ISSUES**

- Accounting and the Fraud Task Force
- Valuation of Reserves and Property
- Misleading Statements and Use of Proceeds
- Smaller "Broken Windows" and Delinquent Filings
- FCPA Actions for Bribery or Deficiencies in Internal Controls



# **ASSET VALUE AND PROJECTIONS**

- Use of Reserve Reports with other than fair market value
- Fixed asset values and reporting
- Estimates of well profitability
- Disclosures of reserves including original oil in place without disclosing difference to recoverable oil
- Porosity percentages
- Value "per barrel" for speculative drilling compared to producing wells





# ACCOUNTING, BOOKS AND RECORDS

- Assets and Liabilities
- Mischaracterization of revenue
  - Accounting for sale of working interests
- Revenue recognition
  - Timing
  - Loan proceeds
- Expense items





# **MISLEADING STATEMENTS**

- Flow rate for wells, pipelines and spills
- Joint venture proceeds and use of funds
- Unregistered sellers finders and commission-based employees
- Risk disclosures
- Return estimates and "guarantees"
- Understatements of expenses





# **PRIVATE OFFERING ISSUES**

- From Aug 2012 to present there have been over 20 enforcement actions filed against energy-related private companies and individuals
  - Majority of cases filed in Federal District Courts in Texas
- Common Themes
  - Misuse of investor funds
  - Misrepresentation about potential returns and risk
  - Unregistered offerings
  - Misrepresentation about qualifications/experience
  - Accounting misrepresentations
  - Misrepresentation of the state or value of well reserves
  - Omission of material information



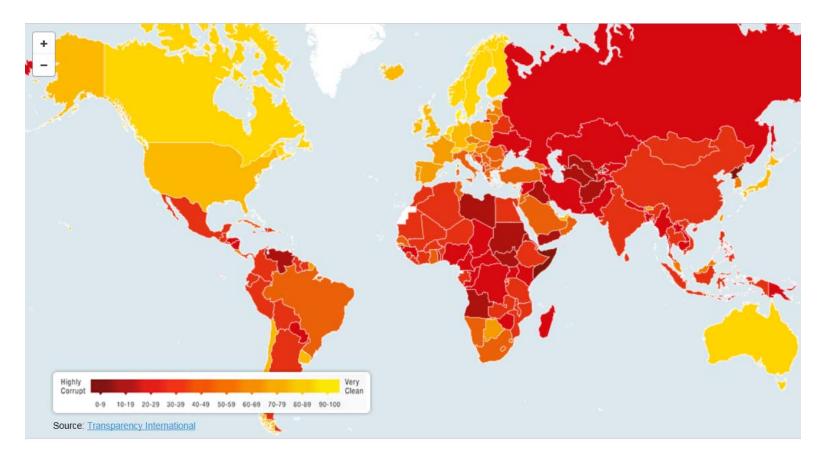
# **BROKEN WINDOWS CONCEPT**

- Delinquent periodic filings
- Late filings of ownership reporting
- Form 8-K failures





# **TI's Corruption Perception Index 2014**



Source: http://en.wikipedia.org/wiki/Corruption\_Perceptions\_Index#/media/File:Transparency\_international\_2014.png

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# **MAJOR RISK AREAS**

• Global risk: compliance with foreign anti-corruption laws



- Insufficient internal controls
- M&A transactions successor liability
- Intermediaries & third parties
- Gifts, meals, and entertainment

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# **FCPA ENFORCEMENT ACTIONS**

- BHP Biliton (\$25 million penalty)
- Layne Christensen (\$4.76 million disgorgement and interest plus \$375,000 penalty)
- Weatherford Int'l (\$67 million penalty to the SEC; \$87 million penalty to DOJ; and \$100 million fines to three Other Agencies)
- Total, S.A. (\$153 million in disgorgement to the SEC; \$245.2 million penalty to DOJ; Deferred Prosecution Agreement)
- Parker Drilling Co. (\$3.05 million disgorgement to the SEC plus \$1.04 million interest; \$11.76 million penalty to DOJ)
- Noble Corp. and three executives (\$8 million to the company; injunctions and penalties against executives)



# **INTERNAL CONTROLS EXPANSION**

- The FCPA require issuers to adopt accounting controls that "provide reasonable assurances that . . . transactions are executed in accordance with management's authorization."
- Enforcement agencies interpret this to require companies to adopt robust anti-corruption compliance programs.
- Recent enforcement actions by the SEC have focused on the requirement that companies adopt internal controls sufficient to "<u>prevent and detect</u>" violations of the books and records provisions of the FCPA.
  - Archer Daniels Midland Co. \$54 million settlement
  - Goodyear \$16 million settlement

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# 2015 Government Enforcement in the Energy Industry

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## **Criminal Antitrust Proceedings**

- A. Historical Context Antitrust and the Energy Industry
- B. Key Distinctions Between Antitrust and Other Investigations
  - 1. Criminal Penalties
  - 2. Crisis Response
  - 3. Corporate Leniency
- C. Ethical Considerations
- D. Corporate Compliance Tips



#### **Historical Context**

- A. Standard Oil 1911
- B. Industry Cycles/Downturns 1980s-1990's Price Fixing, Bid Rigging, Market Allocations
- C. Industry Collaborations
  - 1. April 2011 DOJ Oil and Gas Price Fraud Working Group
  - 2. June 2011 FTC Market Manipulation Investigation (Refiners, Producers, Transporters, Marketers, Traders)
  - 3. February 2012 Gunnison Energy SG Interests (Natural Gas Leases)
  - 4. 2012 Present Chesapeake Energy -- Encara

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# **Key Distinctions in Antitrust Proceedings**

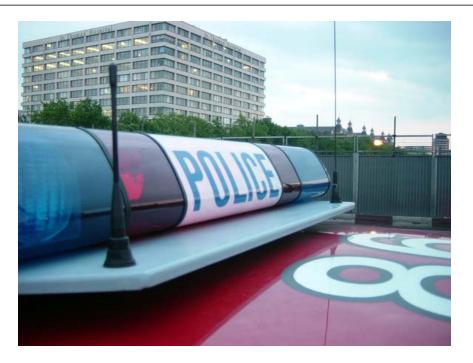
- A. Criminal Penalties
  - 1. Corporate
  - 2. Individuals





### **Crisis Response**

- A. Subpoena
- B. Drop-in Interviews
- C. Search Warrants
- D. Dawn Raids





### **Corporate Leniency Policy**

- A. Part A First-in; No government investigation (Marker System)
- B. Part B First-in; Some government knowledge
- C. "Amnesty Plus"
- D. "Penalty Plus"
- E. Late To The Game "Benefits"
- F. Individual Leniency



## **Ethical Considerations**

- A. Who is the Client?
- B. Joint Defense Arrangements
  - 1. Individuals
  - 2. Competitors
- C. Attorney-Client Privilege
  - 1. Waiver Not Required
  - 2. Non-Waiver Agreement





#### **Corporate Compliance Tips**

- A. Training, Training, Training
- B. Whistleblower Program
- C. Crisis Response Policy/Procedures





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# **Environmental Enforcement** and Investigations

Trends and Tips

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#### How environmental investigations start

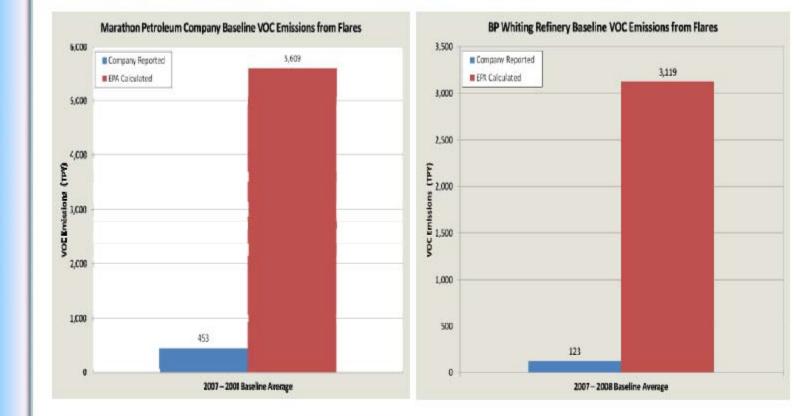
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# LOVE THY NEIGHBOR

Where is the agency getting its information

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#### Example: Advanced monitoring in flare enforcement – 'Estimating v. Knowing' - BP Whiting and Marathon CAA CDs



PFTIR data showed that actual emissions (in red) at Marathon and BP were 25 times and 10 times greater, respectively, than the companies' best engineering estimates (in blue)

Next Generation Compliance



Next Generation Enforcement

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Tips and pitfalls of negotiating with EPA

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2015 Government Enforcement in the Energy Industry - Commodities Transactions and Trading

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### **Commodities Transactions and Trading**

- Discussion
  - Steve Corso, Partner, Houston, TX
  - Diana Liebmann, Partner, San Antonio, TX
  - Phil Lookadoo, Partner, Washington, DC
  - Kirsten Polyansky, Partner, Houston, TX





# Agenda

- Market Manipulation
  - CFTC's and FERC's fraud-based rules
- Disruptive Trade Practices
  - "Spoofing"
  - "Banging the close"
  - Violating bids and offers
- Prohibited Transactions
  - Wash sales
  - Accommodation trades
  - Fictitious sales
- Other Rules
  - End user exception
  - Failure to register as a commodity trading adviser (CTA)





# Manipulation – CFTC & FERC Fraud-Based Rules

- Dodd-Frank amended the CEA
  - Provided CFTC with broad new authority to prohibit manipulation
  - Patterned after SEC Rule 10b-5
  - Rule 180.1
    - Intentional or reckless
      - Use of manipulative device, scheme, or artifice to defraud
      - False or misleading statements of material fact or material omissions
      - Act, practice, or course of business which operates or would operate as fraud or deceit
      - Delivery of false or misleading reports concerning market information
- Lower standard of proof
- Untested in federal court





# Manipulation – CFTC & FERC Fraud-Based Rules

- FERC vested with similar authority
- Patterned after SEC Rule 10b-5
  - Rules 1c.1 and 1c.2
    - Unlawful for any entity, in connection with the purchase or sale of natural gas/electric energy or the purchase or sale of natural gas transportation/electric transmission services
      - Use device, scheme, or artifice to defraud
      - Untrue statements of material fact or material omissions
      - Act, practice, or course of business that operates or would operate as a fraud or deceit





## FERC v. Barclays

- Allegation
  - Violation of anti-manipulation rule
    - Traded physical power at a loss to benefit financial position on ICE
- Penalties
  - Barclays
    - \$435 mil penalty and \$34.9 mil disgorgement
  - Head of trading desk
    - \$15 mil penalty
  - Traders
    - \$1 mil each
- Review in federal court
  - FERC jurisdiction
  - Claims against individual traders
  - Legal and factual sufficiency

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# Kraft Foods Group, Inc.

- CFTC civil complaint
  - Violations of
    - Anti-manipulation rule
      - Acquired huge long position in wheat futures contract to increase futures price and decrease cash price
    - Speculative position limits
      - No hedge exemption
      - No bona fide commercial need
  - Motion to Dismiss
    - Kraft used trading strategy to buy wheat at lower price
    - Trading was transparent





## **GDF Suez Energy North America, Inc.**

- Private civil complaint
  - CEA 22
- Claim
  - Generator withheld power during peak demand to increase prices in ERCOT to benefit financial position on ICE
- Dismissed by District Court
  - Filed rate doctrine
  - Exemption from private right of action
- Appeal to 5<sup>th</sup> Circuit
  - CFTC clarified it had no intent to limit private right of action
  - Object of manipulation was position outside of ERCOT
- Potential for FERC or CFTC enforcement action





#### **Disruptive Trade Practices**

- CEA 4c(a)(5)
  - Unlawful
    - Violate bids or offers

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- "Bang the close"
- "Spoof"



## **Panther Energy Trading/Coscia**

- Settlement in anticipation of CFTC administrative proceedings
- Charge
  - "Spoofing"
    - Algorithmic trading
      - Rapidly placing bids and offers in the market and canceling them prior to execution
        - » Light Sweet Crude Oil futures contracts
    - Benefit positions on other side of the market
- Penalty
  - \$1.4 mil penalty and \$1.4 mil disgorgement
  - Trading ban
- Indictment in NDIL
  - Commodity Fraud, 18 USC 1348
  - Spoofing, 7 USC 6c(a)(5)(C) & 13(a)(2)



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#### **Prohibited Anti-Competitive Transactions**

- CEA 4c(a)
  - Unlawful to offer to enter into, enter into, or confirm the execution of a
    - "Wash sale"
    - "Accommodation trade"
    - Fictitious sale
    - Other transaction used to report, register, or record a price that is not bona fide







#### **Rules**

- End user exception
- Failure to register as a commodity trading adviser (CTA)





### Conclusion

- Regulatory attention
  - Trading in a product/market to benefit position in another product/market
  - Providing inaccurate information
  - Exploiting market design flaws
  - "Spoofing"
  - Wash trading





### Conclusion

- Investigative focus
  - Market fundamentals versus trades
  - Uneconomic activity
    - Buying/selling at less than competitive prices
    - Incurring losses
    - Foregoing profits
  - Affecting index prices
  - Affecting settlement prices
  - Patterns
    - Large volumes
    - Sudden reversals or swings in positions
  - Emails, IMs, recorded trading lines





#### Conclusion

- Fraud is largely a question of fact
  - Determined by all of the circumstances of a case
- Please don't hesitate to pick up the phone





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